

# Local Budget Committees for the People

Developed by Rural Organizing Project in collaboration with Mark Brenner, faculty at the University of Oregon

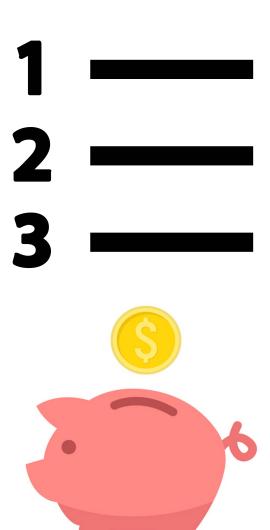
### Outline

- Review the local budgeting process and how to get involved
- Explain how budgets are formed, and how to decipher your local budget
- Explore the connection between the state budget and our community
- Share tips on how to effectively participate in the budgeting process
- Discuss longer-term strategy to make local budgets to reflect our values

### What Are Budgets?

Outline government priorities

 Make a plan for how we will pay for these priorities, appropriating funds and authorizing revenue and expenditure

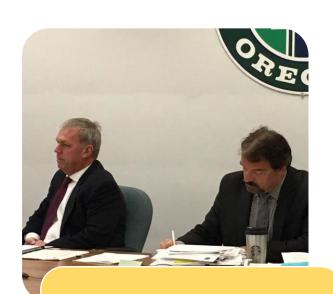




# "Budgets are moral documents."

- Dr. Martin Luther King, Jr.

### How Does a Budget Get Made?





- Appoint Budget Officer
- Form Committee





- Review Current
   Service Levels
- Prepare Budget



AprilHold Heari

Hold Hearings on Proposed Budget

### How Does a Budget Get Made, Cont'd?











### Apr. - Jun.

- Public Hearings on proposed budget
- Revisions, if needed

### June 30<sup>th</sup>

 Adopt final budget by end of fiscal year

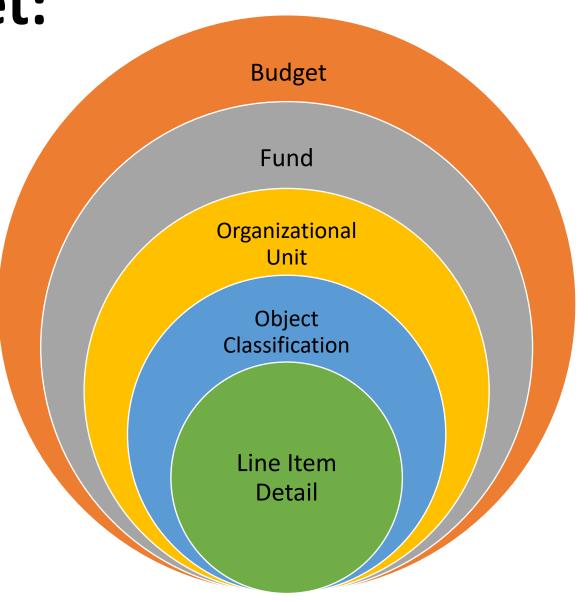
### July 15<sup>th</sup>

Submit to County
 Assessor and State
 Dept. of Revenue

# The Public Must Be Involved, It's the Law!

- Budget Committees must include local residents in addition to elected officials (50/50 split).
- All Budget Committee hearings are subject to Oregon's open meeting law.
- The Budget Committee must hold at least one public hearing on its proposed budget.
- Elected officials must hold at least one public hearing before adopting the final budget.

Layers of the Budget: Primary Structure



## Layers of the Budget

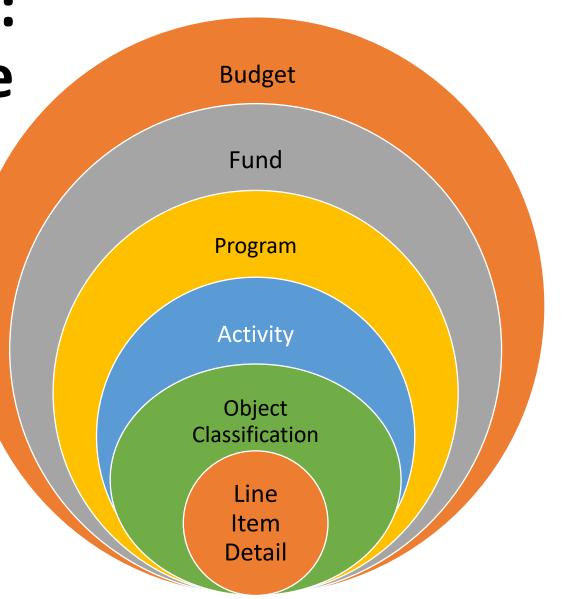
Fund

Organizational

LINN COUNTY **Budget Book Report** 

| Unit                  | 40 SHERIFF-SUPPORT SERVICES |            |            |      | 10 GENERAL FUND                     |           |            |            |            |
|-----------------------|-----------------------------|------------|------------|------|-------------------------------------|-----------|------------|------------|------------|
| Offic                 | 2016-2017                   | 2017-2018  | 2018-2019  |      |                                     | 2019-2020 |            |            |            |
|                       | Actual                      | Actual     | Final      | FTE  | Account                             | FTE       | Proposed   | Approve    | Adopted    |
|                       | 30,349.76                   | 13,123.98  | 22,389.00  | 0.00 | 5970 CERTIFICATION                  | 0.00      | 11,460.00  | 11,460.00  | 11,460.00  |
|                       | 1,485.76                    | 0.00       | 0.00       |      | 5979 FIELD TRAINING OFFICER         | 0.00      | 0.00       | 0.00       | 0.00       |
|                       | 451,746.13                  | 131,960.73 | 149,677.00 |      | 5980 FRINGE BENEFITS                | 0.00      | 161,231.00 | 147,795.00 | 147,795.00 |
|                       | 424,443.10                  | 186,983.32 | 187,679.00 | 0.00 | 5985 PAYROLL COSTS                  | 0.00      | 225,379.00 | 225,379.00 | 225,379.00 |
|                       | 2,242,767.90                | 819,449.38 | 859,042.00 | 5.95 | TOTAL PERSONAL SERVICES             | 5.95      | 994,535.00 | 981,099.00 | 981,099.00 |
|                       | 51,374.53                   | 36,107.79  | 67,000.00  | 0.00 | 6110 SUPPLIES                       | 0.00      | 89,500.00  | 89,500.00  | 89,500.00  |
|                       | 45,754.35                   | 49.841.52  | 20,000.00  |      | 6120 PRINTING & REPRODUCTION        | 0.00      | 20.000.00  | 20,000.00  | 20,000.00  |
|                       | 3,451.90                    | 4,522.17   | 4,500.00   |      | 6150 POSTAGE                        | 0.00      | 4,500.00   | 4,500.00   | 4,500.00   |
|                       | 13,206.33                   | 28,323.92  | 18,410.00  |      | 6170 SUBSCRIPTIONS & MEMBERSHIPS    | 0.00      | 20,235.00  | 20,235.00  | 20,235.00  |
| Object                | 775.68                      | 614.71     | 1,500.00   |      | 6180 NOTICES & PUBLICATIONS         | 0.00      | 1,500.00   | 1,500.00   | 1,500.00   |
| Object                | 59,586.89                   | 123,932.75 | 0.00       | 0.00 | 6190 COMMUNICATIONS                 | 0.00      | 0.00       | 0.00       | 0.00       |
| Object Classification | 47,272.89                   | 66,390.98  | 52,733.00  |      | 6197 SOFTWARE, MAINT & SUPPORT FEES | 0.00      | 78,683.00  | 78,683.00  | 78,683.00  |
| Classification        | 36,321.32                   | 166,357.09 | 154,848.00 | 0.00 | 6210 VEHICLE EXPENSE                | 0.00      | 322,814.00 | 322,814.00 | 322,814.00 |
| Classification        | 186,125.48                  | 305,884.97 | 195,848.00 | 0.00 | 6213 PUBLIC SAFETY SOLUTIONS        | 0.00      | 45,807.00  | 45,807.00  | 45,807.00  |
|                       | 0.00                        | 3,288.24   | 16,500.00  | 0.00 | 6215 EVIDENCE ROOM                  | 0.00      | 16,500.00  | 16,500.00  | 16,500.00  |
|                       | 8,424.51                    | 9,060.85   | 13,500.00  | 0.00 | 6230 ELECTRICITY                    | 0.00      | 13,500.00  | 13,500.00  | 13,500.00  |
|                       | 1,029.69                    | 1,341.04   | 2,500.00   | 0.00 | 6240 HEATING FUEL                   | 0.00      | 2,500.00   | 2,500.00   | 2,500.00   |
|                       | 91,178.18                   | 99,240.93  | 101,720.00 | 0.00 | 6250 TELEPHONE                      | 0.00      | 101,720.00 | 101,720.00 | 101,720.00 |
|                       | 2,811.11                    | 0.00       | 3,000.00   |      | 6251 9.1.1 TELEPHONES               | 0.00      | 3,000.00   | 3,000.00   | 3,000.00   |
|                       | 936.14                      | 999.65     | 1,400.00   |      | 6271 CITY WATER                     | 0.00      | 1,400.00   | 1,400.00   | 1,400.00   |
| Line Item             | 939.54                      | 1,725.97   | 1,600.00   |      | 6272 CITY SEWER                     | 0.00      | 1,600.00   | 1,600.00   | 1,600.00   |
|                       | 1,365.74                    | 1,717.53   | 2,650.00   |      | 6273 SANITATION SERVICE             | 0.00      | 2,650.00   | 2,650.00   | 2,650.00   |
|                       | 20,439.25                   | 25,184.23  | 18,750.00  |      | 6290 EQUIPMENT RENTAL / LEASE       | 0.00      | 18,750.00  | 18,750.00  | 18,750.00  |
| Detail                | 24,589.44                   | 40,347.45  | 60,809.00  |      | 6333 COMPUTER SUPPLIES & EQUIP.     | 0.00      | 40,210.00  | 40,210.00  | 40,210.00  |
| Detail                | 0.00                        | 91.97      | 1,000.00   |      | 6385 EMERGENCY SERVICES             | 0.00      | 1,000.00   | 1,000.00   | 1,000.00   |
|                       | 3,780.00                    | 3,120.00   | 4,500.00   |      | 6405 CELL PHONE ALLOCATION          | 0.00      | 4,500.00   | 4,500.00   | 4,500.00   |
|                       | 599,362.97                  | 968,093.76 | 742,768.00 | 0.00 | TOTAL MATERIALS & SERVICES          | 0.00      | 790,369.00 | 790,369.00 | 790,369.00 |

Layers of the Budget: Alternative Structure



# Layers of the Budget

LINN COUNTY Budget Book Report 10 GENERAL FUND

40 SHERIFF-SUPPORT SERVICES

Do you see big changes over time?

| 2016-2017    | 2017-2018  | 2018-2019  |      |                                     |      | 2019-2020  |            |            |
|--------------|------------|------------|------|-------------------------------------|------|------------|------------|------------|
| Actual       | Actual     | Final      | FTE  | Account                             | FTE  | Proposed   | Approve    | Adopted    |
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FTE (Full Time Equivalent): 1 = one full time employee or two half time employees, etc

# Deciphering a County Budget: Understanding The Basics

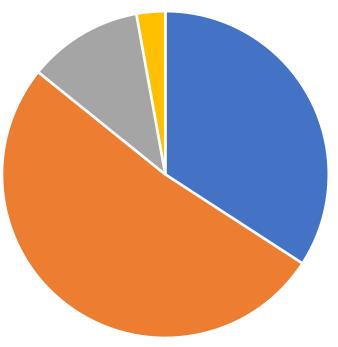
We're going to start with the big picture and then get into more detail:

1. How much do you have on hand?

2. How much flows through county coffers in a year?

Example Budget: Linn County Going Deeper

Revenue comes from many sources; local property taxes are only part of the picture.



- Property Taxes
- Intergovernmental Transfers
- Licenses, permits, fines, services
- Other

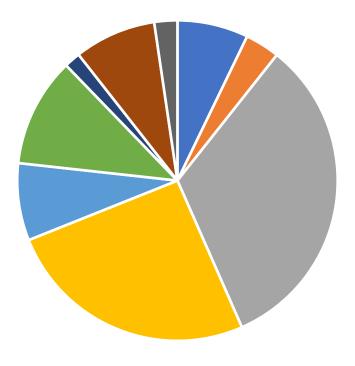
# **Example Budget: Linn County Going Deeper**

We spend our money on a variety of things, mostly:

Public safety 33%

Health services 26%

Roads 16%



- General admin and support
- Local government services
- Public Safety
- Health services
- Community development
- Highways and streets
- Apportionments to school districts
- Capital outlay
- Other

# Deciphering The Linn County Budget: Going Deeper

Money flows through a variety of funds:

- 1. General Fund
- 2. Road Fund
- 3. Law Enforcement 4-Year Levy Fund
- 4. Veterans Home Loan Fund

### What Are Our Priorities?

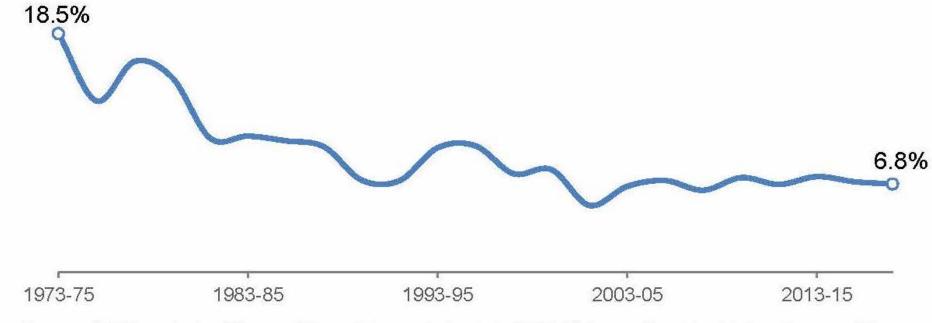




### State Budget: Key Facts

#### Corporate share of total income taxes far below historic high

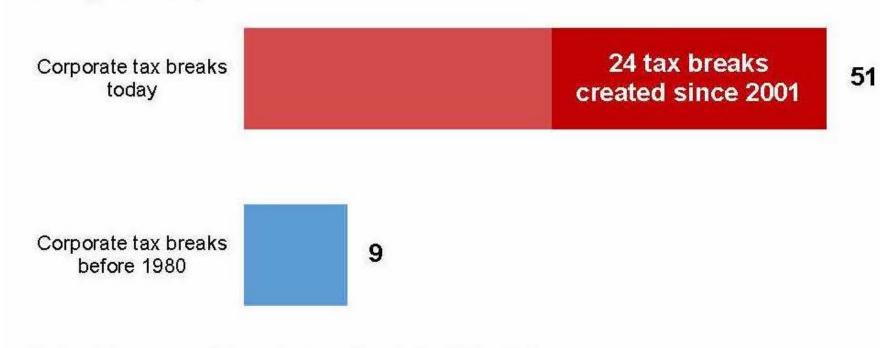
Share of Oregon income taxes paid by corporations from the 1973-75 to the 2017-19 biennium



**Source**: OCPP analysis of Oregon Office of Economic Analysis (2017-19 forecast) and Legislative Revenue Office (1973-75 to 2015-17 actual) data.

### State Budget: Key Facts

#### Oregon corporate income tax breaks have ballooned

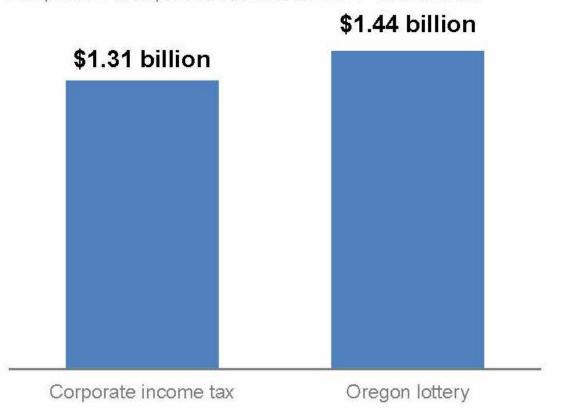


Number of Oregon corporate income tax expenditures before 1980 and today. Source: OCPP analysis of Oregon Department of Revenue data.

### State Budget: Key Facts

#### Lottery outdoes corporate income tax

Comparison of expected revenue for 2017-19 biennium

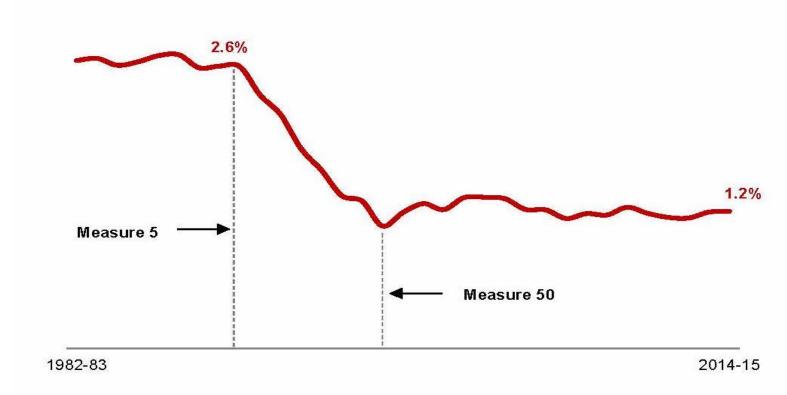


Source: OCPP analysis of Oregon Office of Economic Analysis data.

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### **Property Taxes: Key Facts**

#### Measures 5 and 50 slashed business property taxes

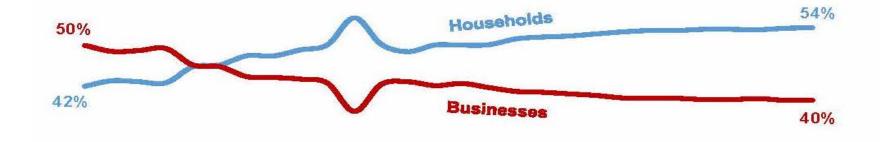


Property taxes paid by Oregon businesses as share of gross state product.

Source: OCPP analysis of Oregon Department of Revenue and Bureau of Economic Analysis data.

### **Property Taxes: Key Facts**

#### Business share of property taxes has declined



1987-88 2014-15

Share of property taxes paid by fiscal year. Figures shown do not include farm or forest property. Source: OCPP analysis of Oregon Department of Revenue data.